

## Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 ERDA-05 AF-06 ARA-06

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NASA-01 NEA-09

NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15

USIA-06 SAJ-01 NRC-05 ACDE-00 ERDE-00 /121 W

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P R 021230Z APR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1781

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

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USMISSION NATO

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USDEL MBFR VIENNA

ERDA GERMANTOWN MD

USDEL SALT TWO GENEVA

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 2253

DISTO

E.O. 11652: GDS

TAGS: PARM CCD NL YO HU

SUBJECT: 662ND CCD PLENARY MEETING, APTIL 1, 1975

SUMMARY: IN APRIL 1 CCD PLENARY NETHERLANDS RAISED

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ISSUES FOR NPT REVIEW CONFERENCE CONCERNING PHYSICAL

SECURITY, EXPANDED SAFEGUARDS, NUCLEAR SUPPLIERS' ARRANGEMENTS, AND PNES. YUGOSLAVIA OUTLINED "MINIMUM MEASURES" REQUIRED TO GIVE NPT "REASONABLE CHANCE OF SURVIVAL": NUCLEAR ARSENAL REDUCTIONS AND DEADLINE FOR TOTAL TEST HALT, SECURITY GUARANTEES ATO NON-NUCLEAR WEAPON STATES, AND BROADER AVAILABILITY OF NUCLEAR ENERGY FOR PEACEFUL PURPOSES. HUNGARY, IN LARGELY ROUTINE STATEMENT, REITERATED PREVIOUSLY-AIRED EASTERN BLOC THEMES. ROMANIA PRESENTED PROPOSAL FOR "ADJUSTMENTS" IN CCD'S WORK ARRANGEMENTS MAKING COMMITTEE MORE RESPONSIVE TO UNGA RESOLUTIONS. CANADA INTERVENED BRIEFLY TO PRAISE ENTRY INTO FORCE OF BIOLOGICAL WEAPONS CONVENTION. END SUMMARY.

1. IN GENERAL STATEMENT AT APRIL 1 CCD PLENARY NETHERLANDS REP VAN DER KLAUW CONCENTRATED HEAVILY ON NUCLEAR ISSUES IN CONTEXT OF NPT REVIEW CONFERENCE. POINTING OUT THAT REV CON WOULD LAST ONLY ONE MONTH, NETHERLANDS REP CONSIDERED IT "ONLY PRACTICAL" TO AIR IN CCD SOME DUTCH IDEAS ON STRENGTHENING NON-PROLIFERATION POLICY. HE DISCUSSED THESE LARGELY IN CONTEX OF VARIOUS NPT ARTICLES. (A) RE ARTICLE III, VAN DER KLAUW SAID EXPANDING NUCLEAR INDUSTRY WOULD REQUIRE TECHNICAL IMPROVEMENTS IN EXISTING SAFEGUARDS SYSTEM, ESPECIALLY MEASUREMENT AND ACCOUNTING METHODS. ALSO, "DUE EMPHASIS" MUST BE PLACED ON CONTAINMENT AND SURVEILLANCE MEASURES PROVIDED FOR IN IAEA SYSTEM.

(B) REVIEW CONFERENCE, VAN DER KLAUW SAID, SHOULD CONCERN ITSELF WITH RELATED PROBLEMS OF PHYSICAL SECURITY WHICH IS NOT COVERED IN NPT ITSELF. RECALLING THAT IAEA SAFEGUARDS SYSTEM DEALS WITH DETECTING POSSIBLE DIVERSION OF NUCLEAR MATERIAL AND DETERMINING IT THROUGH RUSH OF EARLY DETECTION, BUT NOT WITH PHYSICALLY PREVENTING IT, NETHERLANDS REP CONCEDED THAT "IN WORLD OF SOVEREIGN STATES" PREVENTION WAS PRIMARY RESPONSIBILITY OF NATIONAL AUTHORITIES. NEVERTHELESS, HE SAID, INTERNATIONAL COMMUNITY SHOULD ALSO CONCERN ITSELF WITH PROBLEM; NETHERLANDS SUPPORTED IDEA, ORIGINALLY BY US, OF ESTABLISHING INTERNATIONAL CONVENTION ON PHYSICAL PROTECTION OF NUCLEAR MATERIALS. IAEA COULD HAVE ROLE IN IMPLEMENTING SUCH A

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CONVENTION, E.G. IN CONJUNCTION WITH ITS SAFEGUARDS ACTIVITIES.

(C) NETHERLANDS REP SAID ARTICLE III(2), "DEALING IN PRACTICE" WITH EXPORTS TO NON-NUCLEAR WEAPON STATES NOT PARTY TO NPT, WAS NOT TOTALLY CLEAR AS TO SAFEGUARDS TO BE APPLIED IN IMPORTING COUNTRY. SO FAR, HE SAID, ARTICLE HAD BEEN INTERPRETED TO MEAN SAFEGUARDS ON SPECIFIC INSTALLATIONS BUT NOT ON WHOLE FUEL CYCLE.

NOW, HOWEVER, WITH POSSIBLE FABRICATION OR REPROCESSING, APPLICATION OF IAEA SAFEGUARDS TO ENTIRE FUEL CYCLE OF IMPORTING COUNTRY SHOULD BE CONSIDERED. THIS WOULD EQUALIZE POSITIONS OF NUCLEAR INDUSTRIES IN NPT PARTY AND NON-PARTY NNWS, AS WELL AS PREVENT MISUSE OF TECHNOLOGY IN SAFEGUARD PORTIONS OF FUEL CYCLE.

(D) IN THIS CONNECTION NETHERLANDS REP ALSO SUGGESTED THAT REVCON COULD GIVE "BROAD GUIDELINES" TO NUCLEAR SUPPLIERS REGARDING STRENGTHENING OF NON-PROLIFERATION POLICY, WELCOMED ACCEPTANCE BY US AND UK OF IAEA SAFEGUARDS ON THEIR PEACEFUL NUCLEAR ACTIVITIES AND EXPRESSED HOPE USSR WOULD BEGIN TO FOLLOW SUIT. HE POINTED OUT THAT SAFEGUARDS ON NWS PEACEFUL FUEL CYCLE WOULD FACILITATE VERIFICATION OF POSSIBLE CUTOFF OF WEAPONS-RELATED FISSILE MATERIAL PRODUCTION.

(E) VAN DER KLAUW UNDERLINED NETHERLANDS GOVERNMENT CONCERN OVER PNE QUESTION. DUTCH POSITION WAS THAT IF PNES WERE WORTHWHILE, AN INTERNATIONAL REGIME MUST BE ESTABLISHED AS INTENDED IN ARTICLE V. WHETHER INTERNATIONAL REGIME WERE DECIDED UPON, OR WHETHER GENERAL OPINION WAS THAT PNES HAD MORE DISADVANTAGES THAN ADVANTAGES, NETHERLANDS THOUGHT IT JUSTIFIED TO ASK UNIVERSAL APPLICABILITY OF SUCH DECISION. (IN CONNECTION WITH PNES, VAN DER KLAUW SAID POSSIBLE RESULTS OF US-USSR TTB/PNE TALKS WOULD BE MOST IMPORTANT FACTOR IN CCD'S DELIBERATIONS ON PNE ARMS CONTROL IMPLICATIONS).

(F) RE ARTICLE VI, WHILE EXPRESSING SATISFACTION OVER US REP'S ACCOUNT OF RELATED ARMS CONTROL TALKS IN DIFFERENT FORA, VAN DER KLAUW SAID PROGRESS IN NUCLEAR DISARMAMENT HAD BEEN "SLOW, TOO SLOW." HE PARTICULARLY CRITICIZED VLADIVOSTOK-AGREED CEILING FOR MIRVED VEHICLES WHICH WAS ABOVE PRESENT DEPLOYMENT BY BOTH US AND USSR. CEILING, HE SAID, DID NOT RESTRICT FURTHER  
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TECHNOLOGICAL DEVELOPMENTS, COULD LEAD TO HIGHER MILITARY EXPENDITURES AND ALLOWED FOR EVEN GREATER NUCLEAR DESTRUCTIVENESS THAN IS ALREADY PRESENT. THEREFORE, NETHERLANDS HOPED US AND USSR WOULD NOT ACTUALLY UTILIZE PERMITTED LEVELS BUT WOULD SOON START NEGOTIATIONS TO LOWER CEILING. US REP'S OPENING STATEMENT HAD GIVEN HOPE IN THIS RESPECT.

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ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 ERDA-05 AF-06 ARA-06

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USIA-06 SAJ-01 NRC-05 ACDE-00 ERDE-00 /121 W

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P R 021230Z APR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1782

INFO AMEMBASSY BELGRADE

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2. VAN DER KLAUW ALSO TOUCHED IN PASSING ON SEVERAL OTHER ISSUES BEFORE CCD, NOTABLY ENVIRONMENTAL MODIFICATION. HE SAID MANY DELS WERE "STILL SOMEWHAT AT A LOSS" ABOUT SOVIET PROPOSAL, AND SUPPORTED CANADIAN IDEA OF MEETING OF GOVERNMENTAL EXPERTS TO EXAMINE DIMENSIONS OF PROBLEM AND IDENTIFY SPECIFIC AREAS IN WHICH PROHIBITIONS OR RESTRICTIONS MIGHT BE CONSIDERED. HE  
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THOUGHT, CONTRARY TO VIEW STATED EARLIER BY UK REP, THAT

TECHNICAL MEETINGS SHOULD PRECEDE CCD DISCUSSION OF "THOUGHT PROVOKING" QUESTIONS BRITISH HAD POSED (GENEVA 1868 NOTAL). TECHNICAL DISCUSSIONS, HE SUGGESTED, COULD ELIMINATE FROM CONSIDERATION SOME PREVIOUSLY-MENTIONED HAZARDS WHICH SEEMED MORE SCIENCE FICTION THAN REAL PROSPECTS. VAN DER KLAUW ALSO SAID IT WOULD BE IMPORTANT NOT TO IMPINGE ON ENVIRONMENTAL MODIFICATION FOR PEACEFUL PURPOSES AND THEREFORE CCD MUST COORDINATE WITH UNEP WITHIN UN SYSTEM. IN BRIEF MENTION OF CW, NETHERLANDS REP SAID THAT FOR PROGRESS IT WAS "IMPERATIVE" THAT US AND USSR "NOT WAIT TOO LONG" TO INTRODUCE THEIR "ANNOUNCED INITIATIVE" ON MOST LETHAL WEAPONS.

3. YUGOSLAV REP LALOVIC ALSO CONCENTRATED ON NUCLEAR ISSUES. HE OBSERVED THAT TESTING HAD PROCEEDED AT FASTER PACE AFTER SIGNING OF 1963 LIMITED TEST BAN TREATY THAN BEFORE, AND STATED THAT UNDERGROUND TEST BAN WAS SINGLE MOST IMPORTANT MEASURE, AND MOST FEASIBLE STEP IN NEAR FUTURE, TOWARD HALTING NUCLEAR ARMS RACE AT LEAST IN QUALITATIVE ASPECTS. YUGOSLAVS, LALOVIC SAID, FAILED TO SEE HOW TTB, EVEN IF IN FUTURE IT LIMITED NUMBER AS WELL AS SIZE OF WEAPONS TESTS, COULD MEAN SIGNIFICANT CONSTRAINT ON NUCLEAR ARMS COMPETITION BETWEEN THE TWO MAJOR NUCLEAR POWERS. ON OTHER HAND, CTB WOULD NOT ONLY CONTRIBUTE TO CURBING ARMS RACE IN WARHEAD DESIGN AND SOPHISTICATION, BUT WOULD CONSTITUTE ESSENTIAL STEP TOWARD ENCOURAGING NNWS ADHERENCE TO NON-PROLIFERATION PRINCIPLE.

4. TURNING TO NPT REVIEW CONFERENCE, LALOVIC SAID IT SEEMED CLEAR THAT TO ENSURE TREATY'S SURVIVAL NUCLEAR POWERS WOULD NEED TO PROVIDE CONCRETE EVIDENCE THAT NON-PROLIFERATION REGIME WAS BASED ON TRUE BALANCE OF MUTUAL RESPONSIBILITIES AND OBLIGATIONS BETWEEN NWS AND NNWS, AND THAT THEY WERE DETERMINED TO LIVE UP TO THEIR RESPONSIBILITIES UNDER LTBT AND NPT. IN YUGOSLAV VIEW, LALOVIC CONTINUED, NUMBER OF "MINIMUM MEASURES" WERE REQUIRED TO ENSURE "REASONABLE CHANCE OF SURVIVAL" FOR NPT: (A) NUCLEAR POWERS SHOULD BE EXPECTED AT REVCON TO COMMIT THEMSELVES FIRMLY TO REDUCE THEIR NUCLEAR ARSENALS SIGNIFICANTLY AND STOP NUCLEAR WEAPONS TESTING BY SPECI-

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FIED DATE ; (B) NWS SHOULD ASSUME OBLIGATION NOT TO USE OR THREATEN TO USE NUCLEAR WEAPONS AGAINST NNWS PARTIES TO NPT UNDER ANY CIRCUMSTANCES; (C) NUCLEAR POWERS SHOULD MAKE VARIOUS "SUBSTANTIAL CONTRIBUTIONS" TOWARD PRACTICAL APPLICATION OF NUCLEAR ENERGY FOR PEACEFUL PURPOSES AND ACCELERATED DEVELOPMENT, ESPECIALLY IN DEVELOPING COUNTRIES.

5. ON OTHER ISSUES, LALOVIC SUPPORTED "EARLIEST POSSIBLE CONVENING" OF WORLD DISARMAMENT CONFERENCE, "AN IDEA THAT WAS INITIATED AND IS CONSTANTLY SUPPORTED BY NON-ALIGNED COUNTRIES," AND ASSOCIATED YUGOSLAVIA WITH OTHER DELEGATIONS THAT HAD ASKED US AND USSR WHEN TO EXPECT "REALIZATION" OF JOINT INITIATIVE ON CW.

6. HUNGARIAN REP DOMOKOS DELIVERED LARGELY ROUTINE STATEMENT WHICH ECHOED THEMES SOUNDED EARLIER BY OTHER SOV BLOC REPS. HE ALSO FOCUSSED ATTENTION ON NUCLEAR ISSUES. IN LIGHT OF GREAT EXPANSION OF NUCLEAR ENERGY APPLICATIONS, DOMOKOS SAID, IT WAS URGENT TO FIND A MEANS OF APPLYING A MORE RIGOROUS SYSTEM OF GUARANTEES THAT TRANSFERS OF NUCLEAR MATERIALS AND TECHNOLOGY NOT BE DIVERTED TO MILITARY PURPOSES. HE SAID IT WAS NECESSARY TO SOLVE THE PROBLEM OF PNES IN CONFORMITY WITH NPT ARTICLE V, AND ESPECIALLY INSISTENT DEMAND OF THE "QUASI-NUCLEAR" STATES. DOMOKOS OBSERVED THAT PNES HAD SO FAR NOT JUSTIFIED THE GREAT HOPES HELD ON THEIR BEHALF SOME YEARS AGO, BUT SUGGESTED THAT UTILIZATION OF THIS TECHNOLOGY WOULD BECOME POSSIBLE OVER TIME AFTER SOLUTION OF "SCIENTIFIC AND TECHNICAL PROBLEMS." ACCORDING TO HUNGARIAN REP, PROJECTS FOR CREATION OF NUCLEAR-FREE ZONES BORE RELATIONSHIP TO OBLIGATION OF ALL NPT PARTIES UNDER ARTICLE VI TO PURSUE NEGOTIATIONS LOOKING TOWARD NUCLEAR DISARMAMENT. NFZS COULD OFFER CONSIDERABLE ADVANTAGES, INTER ALIA, GEOGRAPHICALLY LIMITING RISKS OF NUCLEAR WAR AND THUS CONTRIBUTING REGIONALLY TO GLOBAL OBJECTIVES OF NPT; FACILITATING DETENTE, "NOT ONLY IN EUROPE OR MORE PRECISELY IN EAST-WEST RELATIONS;" AND MAKING IT EASIER TO FULFILL ARTICLE VI OBLIGATIONS. DOMOKOS ALSO PRAISED TTBT AND SAID IT WOULD NOT BE "REALISTIC" TO HOPE FOR A TOTAL TEST BAN WITHOUT THE "INTEGRAL

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PARTICIPATION" OF ALL NUCLEAR POWERS.

7. ON NON-NUCLEAR ISSUES, DOMOKOS SUPPORTED SOVIET ENMOD INITIATIVE AND STATED THAT ARTIFICIAL RAINMAKING HAD ALREADY BEEN EMPLOYED IN VIETNAM WITH "BANEFUL AND INCALCULABLE EFFECTS." ON CW HE EXPRESSED HOPE THAT USSR AND US WOULD FIND MEANS TO PREPARE JOINT PROPOSAL FOR "ABOLITION OF THESE DANGEROUS WEAPONS.

8. ALSO IN APRIL 1 PLENARY, ROMANIAN REP ENE PRESENTED PROPOSAL FOR "ADJUSTMENTS" IN CCD PROCEDURES TO RENDER COMMITTEE'S WORK PROGRAM MORE RESPONSIVE TO UNGA RESOLUTIONS (SEPTEL). CANADIAN REP BARTON SUPPORTED ROMANIAN PROPOSAL, THEN DELIVERED BRIEF STATEMENT PRAISING ENTRY INTO FORCE OF BIOLOGICAL WEAPONS

CONVENTION; UK DEL CIRCULATED AS CCD DOCUMENT STATEMENT  
BY MINISTER OF STATE ENNALS AT LONDON CEREMONY OF DEPOSIT  
OF INSTRUMENTS OF RATIFICATION BY DEPOSITARY POWERS,  
WHICH ACTION HAD BROUGHT CONVENTION INTO FORCE. NO REP  
OF DEPOSITARY POWER MADE STATEMENT IN CCD PLENARY;  
SOVS TOLD US THAT THEY MAY INCLUDE REFERENCE TO BWC IN  
THEIR CLOSING STATEMENT WHEN CCD SPRING SESSION ENDS  
APRIL 10.

9. NEXT PLENARY MEETING THURSDAY, APRIL 3.DALE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NPT, PHYSICAL SECURITY, MEETINGS, NUCLEAR SAFEGUARDS, PEACEFUL NUCLEAR EXPLOSIONS, MUTUAL FORCE REDUCTIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 02 APR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION ACDA  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 03 APR 2003  
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**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** 662ND CCD PLENARY MEETING, APTIL 1, 1975 SUMMARY: IN APRIL 1 CCD PLENARY NETHERLANDS RAISED  
**TAGS:** PARM, NL, YO, HU, CCD  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006